Supplementary Committee Agenda



Finance and Performance Management Cabinet Committee Thursday, 10th November, 2016

Place: Committee Room 1, Civic Offices, High Street, Epping

Time: 7.00 pm

Democratic Services: R. Perrin Tel: (01992) 564532

Email: democraticservices@eppingforestdc.gov.uk

10. ANY OTHER BUSINESS

Section 100B(4)(b) of the Local Government Act 1972, requires that the permission of the Chairman be obtained, after prior notice to the Chief Executive, before urgent business not specified in the agenda (including a supplementary agenda of which the statutory period of notice has been given) may be transacted.

10.a Draft General Fund CSB, DDF and ITS lists and Savings Update (Pages 3 - 14)

(Director of Resources) To consider the attached report (FPM-019-2016/17).

10.b Triennial Valuation of Pension Scheme (Pages 15 - 22)

(Director of Resources) To consider the attached report (FPM-020-2016/17).



Agenda Item 10a

Report to the Finance and Performance Management Cabinet Committee



Report Reference: FPM-019-2016/17 Date of meeting: 10 November 2016

Portfolio: Finance

Subject: Draft General Fund CSB, DDF and ITS lists and Savings Update

Officer contact for further information: Peter Maddock - (01992 - 56 4602)

Democratic Services Officer: Rebecca Perrin - (01992 - 56 4532)

Recommendations

To note the first draft of the Continuing Services Budget (CSB), District Development Fund (DDF) and Invest to Save (ITS) schedules.

Executive Summary

The report provides the first draft of the Continuing Services Budget (CSB), District Development Fund (DDF) and Invest to Save (ITS) Schedules for 2017/18.

Reasons for proposed action

Members are asked to note the first draft of these schedules and make comments as appropriate.

Other options for action

No other options applicable.

Report

- The Financial Issues Paper was considered by this Committee at its meeting in July.
 The report highlighted a number of financial uncertainties and risks facing the
 Authority including the reductions in Central government funding, Retention of
 Business Rates, Welfare reform and the Leisure Management Contract Renewal.
- 2. The Medium Term Financial Strategy (MTFS), which forms part of the Financial Issues Paper, identified that savings of around £500,000 were required over the forecast period. The savings required in 2017/18 were identified at £250,000 after savings of £464,000 already identified had been taken into account. It was noted though that there was more uncertainty than usual and little has changed since then.
- 3. Since July the Council has accepted the Governments 4 year funding agreement as set out last December and the relevant paperwork was provided to the DCLG last month. There is still a further, more detailed consultation outstanding regarding Business rates retention and the Leisure Management Contract process is progressing with a report to Cabinet due in December. The lists currently show net CSB savings of £730,000 in 2017/18, this though still assumes a saving of £250,000 from the new leisure management contract which is somewhat prudent as the final savings are expected to be rather higher. However there are two other items, the Local Plan and the Waste Management Contract that are expected to require

additional resources, albeit these will be a mixture of DDF and CSB.

- 4. Total CSB expenditure in 2015/16 was £2.9 million higher than the Original budget, but this was entirely down to the decision to fund Capital Expenditure of £3 million from the General Fund balance. This decision was made because of the significant General Fund balance held by the Council and the comments made by Central Government around 'excessive' balances held by local authorities. There were as ever salary savings due to vacancies and this trend has continued into 2016/17.
- 5. Previous years have seen regular underspends and the exercise to remove such budgets has generally been successful however there are still one or two areas that require further work.
- 6. There are some CSB budgets that either have a one off element within them or in some cases are budgets where there is a degree of uncertainty around whether they will be spent or not. In both cases treating an appropriate element as DDF rather than CSB should make managing those budgets easier and give a degree of flexibility.
- 7. The schedules of CSB growth/savings, DDF and ITS expenditure are attached and these are at Annexes 1, 2 and 3. Work is on-going on these lists and this represents the position so far. Since the programme for 2016/17 was set there has been a significant amount of re-phasing carried out however the main addition relates to the local plan which was the subject of a Cabinet report in July. An updated list will be tabled at the meeting if there has been any significant changes since the agenda was published.
- 8. There are a number of areas where further work is required before figures to be included within the budget can be finalised. Clearly the emphasis in this budget cycle will again need to be on CSB savings rather than growth but there are some areas as previously mentioned where growth is inevitable. The figures generally need to be viewed in the context of this being quite early in the budget preparation process and will clearly need to be revisited over the next two months or so as the budget comes together.

Consultations Undertaken

This is the first draft of the CSB, DDF and ITS schedules. Consultations with spending officers regarding their budgets are ongoing at the moment but apart from this, further consultation will take place later in the budget cycle.

Resource Implications

The schedules represent potential additions and reductions to the budget depending on decisions made during the budget process.

Legal and Governance Implications

The preparation of budgets well in advance of the financial year to which they apply, enable sound financial planning to take place. They subsequently provide a basis against which financial monitoring can take place during the year in question.

Safer, Cleaner, Greener Implications

The Council's budgets contain spending in relation to this initiative.

Background Papers

Various budget working papers held in Accountancy.

Impact Assessments

Risk Management

The setting of the budget has an impact on all areas of the Council. There is a risk that the budget might be set at an unaffordable level. However, setting guidelines early in the process means that the level of budget that is acceptable is known in advance.

Equality and Diversity:

| Did the initial assessment of the proposals contained in this report for | No |
|--|----|
| relevance to the Council's general equality duties, reveal any potentially | |
| adverse equality implications? | |
| Where equality implications were identified through the initial assessment | No |
| process, has a formal Equality Impact Assessment been undertaken? | |

What equality implications were identified through the Equality Impact Assessment process? None

How have the equality implications identified through the Equality Impact Assessment been addressed in this report in order to avoid discrimination against any particular group? N/A

Due Regard Record

This item shows which groups of people are affected by the subject of this report. It sets out how they are affected and how any unlawful discrimination they experience can be eliminated. It also includes information about how access to the service(s) subject to this report can be improved for the different groups of people; and how they can be assisted to understand each other better as a result of the subject of this report.

S149 Equality Act 2010 requires that due regard must be paid to this information when considering the subject of this report.

| Date / Name | Summary of equality analysis |
|---------------------------------------|--|
| 7/11/16 | There are no equality implications arising from the recommendation of this report. |
| Assistant Director of Resources | The report contains growth and savings proposed for the Revised 2016/17 and Original 2017/18 budget. The most significant items will have been the subject of a Cabinet report which would have considered any equality implications as part of that report. |



| CONTINUING SE | ERVICES BUDGET - GROWTH / (S | AVINGS) LIST | £siin ^{ate} 2016/17 | Revised 2016/17 | Estimate 2017/18 | Estimate 2018/19 | Estimate 2019/20 | E ^{stimate} 2020/21 |
|-----------------|------------------------------|---|---------------------------------|--------------------|---------------------|---------------------|---------------------|---------------------------------|
| Directorate | Service | | £000's | £000's | £000's | £000's | £000's | £000's |
| Chief Executive | Corporate Policy Making | Flexible Working and Accomodation Review | (100) | | | | | |
| | Total Chief Executive | | (100) | 0 | 0 | 0 | 0 | 0 |
| Communitites | Affordable Housing | Legal fees B3Living | (5) | (5) | | | | |
| | Community Arts Programme | Additional Income (Savings made in expenditure) | (4) | (4) | | | | |
| | Safeguarding | Safeguarding Officers | 50 | 51 | | | | |
| | Safeguarding | Recharge to HRA | (31) | (31) | | | | |
| | Total Communities | | 10 | 11 | 0 | 0 | 0 | 0 |
| Governance | Building Control | Fees & Charges | | (25) | | | | |
| | Building Control | Ring Fenced Account | | 25 | | | | |
| — | Conservation Policy | Bring Listed Building Service in house | | (6) | | | | |
| Page | Development Control | Fees & Charges | (75) | (75) | | | | |
| Ō | Development Control | Pre Application Consultation Fees | (10) | (10) | | | | |
| Φ | Development Control Group | Conservation Officer | | 20 | 7 | | | |
| 7 | Governance Admin | Training | 9 | 9 | | | | |
| - | Internal Audit | Corporate Fraud Team | 10 | 10 | | | | |
| | Internal Audit | Shared Service (GF element) | | (29) | | | | |
| | Members Allowances | Increase in Basic Allowances | 50 | 41 | 9 | | | |
| | Total Governance | | (16) | (40) | 16 | 0 | 0 | 0 |

Neighbourhoods

| 3 | | | (-) | | | | |
|-------------------------------|---|------|------|-------|---------|-------|--|
| Neighbourhoods | Savings | | (2) | | | | |
| Waste Management | Additional Staffing | 31 | 26 | | | | |
| Waste Management | Inter Authority Agreement, reduced ECC Income | 19 | 19 | | | | |
| Planning Policy Group | Increase in Staffing | 75 | 75 | | | | |
| Off Street Parking | Machine Maintenance and collections | 5 | 5 | 8 | | | |
| Off Street Parking | New Chargeable Parking Spaces | | | (11) | (4) | | |
| Off Street Parking | Parking Fee Increases | (31) | (11) | | | | |
| Leisure Management | Savings from New Contract | (75) | 0 | (250) | | | |
| Land and Property | David Lloyd Centre | | (25) | (25) | | | |
| Land and Property | Epping Forest Shopping Park | | | (490) | (1,450) | (220) | |
| Land and Property | Greenyards | (2) | (2) | | | | |
| Land and Property | Oakwood Hill Units | (8) | (8) | | | | |
| Grounds Maintenance | Service Review (GF element) | | (15) | | | | |
| Engineering, Drainage & Water | New Post | 27 | 37 | | | | |
| Countrycare | Additional Income | (12) | 0 | | | | |
| Animal Welfare | Budget Savings | (16) | (16) | | | | |

| Resources | Cashiers | | (15) | (14) | (7) | | | |
|-------------|---------------------------------|---|------|------|-------|-------|-------|---|
| | Civic Offices | Solar Panel Energy Saving | (3) | (4) | | | | |
| | Finance Miscellaneous | Car Leasing (excluding HRA) | (15) | (15) | (24) | | | |
| | Housing Benefits Administration | Admin Reductions | 73 | 73 | | | | |
| | Housing Benefits | Non Hra Rent Rebates | 7 | 65 | | | | |
| | Human Resources | Apprenticeship Levy (Net) | | | 69 | | | |
| | ICT | Printer Migration | | (4) | (7) | | | |
| | Revenues | Restructure | (9) | (9) | | | | |
| | Resources | Savings | | (4) | (9) | | | |
| | Total Resources | | 38 | 88 | 22 | 0 | 0 | 0 |
| Other Items | Investment Interest | Reduction due to shops transfer/use of balances | 100 | 100 | | | | |
| | New Homes Bonus | | | | | 515 | | |
| | All Directorates | Additional Employers National Insurance | 450 | 433 | | | | |
| | Pensions | Deficit Payments | 43 | 43 | | 22 | 31 | |
| | Total CSB | | 538 | 718 | (730) | (917) | (189) | 0 |

DISTRICT DEVELOPMENT FUND

| Directorate | Service | Description | € ³ tin ^{de} € 2016/17 £000's | 16 ton 2012 2016/17 £000's | جو ^{راز} و 2016/17 £000's | Estificate 2017/18 £000's | Çsim ^{ate} 2018/19 £000's | Esimate 2019/20 £000's | Estinate 2020/21 £000's |
|-----------------|-------------------------------------|---|---|----------------------------------|--|---------------------------------|--|------------------------------|-------------------------------|
| Chief Executive | Chief Executive Policy Group | Transformation Staffing | 77 | | 78 | 90 | 59 | | |
| | Transformation | Transformation Projects | | | 100 | | | | |
| | Total Chief Executive | | | 0 | 178 | 90 | 59 | 0 | 0 |
| Communitites | Communities | Externally Funded Projects | 86 | | 128 | 110 | | | |
| | Communities | Externally Funded Projects | (86) | | (128) | (110) | | | |
| | Communities | Museum Store License (Lease) | 17 | | 17 | | | | |
| | Homelessness | Legal Challenges | 20 | | 20 | 20 | | | |
| | Private Sector Housing | Landlord Accreditation Scheme | 1 | 1 | 1 | 1 | | | |
| | Safer Communities Safer Communities | Analysts post | 34 (30) | 23 | 15 | | | | |
| | Safer Communities Safer Communities | Analysts post CCTV Trainee Assistant post | 19 | | 9 | 20 | 20 | 8 | |
| ס | Youth Council | Enabling Fund | 8 | | 8 | 20 | 20 | ŭ | |
| Page | Total Communitites | | 69 | 24 | 70 | 41 | 20 | 8 | 0 |
| Governance | Building Control | Fees & Charges | | | (40) | | | | |
| | Building Control | Ringfenced Account | | | 40 | | | | |
| 0 | Development Control | Pre Application Consultation Fees | (10) | | (27) | (10) | | | |
| | Development Control | Fees & Charges | (75) | | (175) | (100) | | | |
| | Development Control Group | Trainee Contaminated Land Officer | 22 | | 15 | 23 | 10 | | |
| | Development Control Group | Trainee Planning Officer | 45 | | 24 | 45 | 27 | | |
| | Development Management | Administrative Assistant | 10 | | 9 | 13 | | | |
| | Development Management | Additional Temporary staffing | 27 | | 7 | | | | |
| | Development Management | Planning Validation Officer | | | | 26 | | | |
| | Development Management | Document Scanning | 68 | 11 | 79 | 113 | | | |
| | Building Control | Ringfenced Account | | | | (40) | | | |
| | Electoral Registration | Individual Registration Costs | | 62 | 62 | | | | |
| | Legal Services | Transformation Programme | 27 | | 17 | 10 | | | |
| | Planning Appeals | Contingency for Appeals | 45 | (3) | 10 | 41 | 36 | | |
| | Tree Preservation & Lanscape | Technical Assistant - Conservation | 11 | | 7 | 16 | | | |
| | Total Governance | | 170 | 70 | 28 | 137 | 73 | 0 | 0 |

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Neighbourhoods

| Contaminated Land & Water Quality | Contaminated land investigations | 64 | | 35 | 79 | 50 | | |
|-----------------------------------|------------------------------------|-----|------|-------|-----|-----|---|---|
| Countrycare | BRIE - SLA | 4 | | 4 | 4 | | | |
| Economic Development | Economic Development Strategy | 4 | | | 8 | | | |
| Economic Development | Tourism Task Force | 35 | | 35 | | | | |
| Economic Development | Town Centres Support | 50 | 42 | 40 | 52 | | | |
| Economic Development | Portas Funding | 9 | | 9 | | | | |
| Asset Rationalisation | Council Asset Rationalisation | 27 | 82 | 109 | | | | |
| Asset Rationalisation | New Development Project Officer | 16 | | 16 | | | | |
| Food Safety | Inspections | | 4 | 4 | | | | |
| Forward Planning | Local Plan | 552 | 139 | 1,172 | 268 | 184 | | |
| Forward Planning | Neighbourhood Planning | | 9 | 9 | | | | |
| Highways General Fund | Contribution to ECC | 50 | | 50 | | | | |
| Off street parking | Payment to NEPP for redundancies | | 20 | | 20 | | | |
| Parks & Grounds | Open Spaces - Tree Planting | 10 | | | 10 | | | |
| Parks & Grounds | Survey of River Roding errosion | | 15 | | 15 | | | |
| Waste Management | Replacement Bins | 53 | (43) | 10 | | | | |
| Waste Management | DCLG recycling reward scheme | | 268 | 134 | 134 | | | |
| Neighbourhoods | Salary Savings to fund restructure | | 30 | 30 | | | | |
| Total Neighbourhoods | | 874 | 566 | 1,657 | 590 | 234 | 0 | 0 |

Resources

| Planned Building Maintenance Programme Previous Year Clawback | 110 (15) | 73 | 103 | 104 | 99 | 152 | 122 |
|---|---|---|--|--|--|--|--|
| | (15) | | | | 33 | 132 | 122 |
| Collection Investment | | | (17) | | | | |
| Collection investment | (47) | | (47) | (47) | | | |
| Local Council Tax New Burdens Expenditure - E-Services | 108 | | 108 | | | | |
| Technical Agreement Contributions | (316) | | (316) | (316) | | | |
| Hardship & Compliance | (82) | | (80) | (80) | | | |
| Benefits Specific Grants - Online Forms | | 17 | 17 | | | | |
| Benefits Specific Grants - Data Matching | 60 | | 60 | | | | |
| Benefits Specific Grants - Unallocated | 18 | | 18 | 20 | | | |
| Hardship & Compliance - Benefits Officers | 62 | | 27 | 58 | 58 | 43 | |
| Benefits Specific Grants - Furniture | | 2 | 2 | | | | |
| Temporary Additional Staffing | 234 | 15 | 149 | 207 | 104 | | |
| Emergency Premises Works | 8 | 5 | 4 | 9 | | | |
| | 143 | 115 | 33 | (45) | 261 | 195 | 122 |
| pment Fund | 1,333 | 775 | 1,966 | 813 | 647 | 203 | 122 |
| | (54) | | (54) | (53) | | | |
| Deficit Payments | (581) | | (581) | (62) (8) | 148 | | |
| | 698 | 775 | 1,331 | 690 | 795 | 203 | 122 |
| | Technical Agreement Contributions Hardship & Compliance Benefits Specific Grants - Online Forms Benefits Specific Grants - Data Matching Benefits Specific Grants - Unallocated Hardship & Compliance - Benefits Officers Benefits Specific Grants - Furniture Temporary Additional Staffing Emergency Premises Works | Local Council Tax New Burdens Expenditure - E-Services Technical Agreement Contributions (316) Hardship & Compliance Benefits Specific Grants - Online Forms Benefits Specific Grants - Data Matching Benefits Specific Grants - Unallocated Hardship & Compliance - Benefits Officers Benefits Specific Grants - Furniture Temporary Additional Staffing Emergency Premises Works 143 Deficit Payments 108 108 108 108 108 108 108 108 108 10 | Local Council Tax New Burdens Expenditure - E-Services 108 Technical Agreement Contributions (316) Hardship & Compliance (82) Benefits Specific Grants - Online Forms 17 Benefits Specific Grants - Data Matching 60 Benefits Specific Grants - Unallocated 18 Hardship & Compliance - Benefits Officers 62 Benefits Specific Grants - Furniture 2 Temporary Additional Staffing 234 15 Emergency Premises Works 8 5 | Local Council Tax New Burdens Expenditure - E-Services 108 108 Technical Agreement Contributions (316) (31 | Local Council Tax New Burdens Expenditure - E-Services 108 108 Technical Agreement Contributions (316) (31 | Local Council Tax New Burdens Expenditure - E-Services 108 108 108 Technical Agreement Contributions (316) | Local Council Tax New Burdens Expenditure - E-Services 108 108 108 Technical Agreement Contributions (316) |

INVEST TO SAVE

| | | | £5 ^{tirrau} 2016/17 £000's | 2016/17 20 | 16/17 | Estimat 2017/18 £000's | Estimat 2018/19 £000's | £stimat 2019/20 £000's | Estimat 2020/21 £000's | |
|---------------------------|---|---|---|------------|---------------|------------------------------|------------------------------|------------------------------|------------------------------|---|
| Chief Executive | Customer Services | Software prototype (C) | | | 6 | | | | | |
| | | | 0 | 0 | 6 | 0 | 0 |) | 0 | 0 |
| Communities | Homelessness Museum Resilience | Rental Loans Scheme (R) Contribution | 30 | | 30 20 | 30 | 30 |) | | |
| | | | 30 | 0 | 50 | 30 | 30 | | 0 | 0 |
| Neighbourhoods | Car Parking Car Parking Car Parking | Replacement LED lighting (C) Termination of contract with NEPP (R) New Car Parks (C) | 50 | 11 | 40 26 | 60 40 | | | | |
| | Grounds Maintenance North Weald Airfield | Training (R) Extension to Vehicle Compound (C) | 2 | | 2 12 | 40 | | | | |
| ס | | | 52 | 11 | 80 | 100 | 0 |) | 0 | 0 |
| Resources | Civic Offices Civic Offices | Alterations to cashiers hall (R) Accomodation reveiw (R) | 10 | | 10 64 | | | | | |
| θ 1 3 | Civic Offices Cashiers ICT | Reception area structural survey (C) Two payment kiosks (C) Ariel Camera System (R) | 20 | 1 | 15 20 1 | | | | | |
| | | | 30 | 1 | 110 | 0 | 0 |) | 0 | 0 |
| | | | 112 | 12 | 246 | 130 | 30 |) | 0 | 0 |

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Report to the Finance and Performance Management Cabinet Committee



Report Reference: FPM-020-2016/17 Date of meeting: 10 November 2016

Portfolio: Finance

Subject: Triennial Valuation of Pension Scheme

Officer contact for further information: Bob Palmer – (01992 – 56 4279)

Democratic Services Officer: Rebecca Perrin - (01992 - 56 4532)

Recommendations/Decisions Required:

- 1. That the option to fund the deficit over 19 years is recommended to Cabinet; and
- 2. That subject to 1. above, Option B as set out in the Essex County Council consultation is recommended to Cabinet.

Executive Summary:

Essex County Council has provided a number of different options for the Council's pension contributions for the next three years. The ongoing contribution is the same under each scenario but the deficit contributions vary. The first choice is whether to fund the deficit over 19 or 18.5 years. For both 19 and 18.5 years there is then a further choice to be made about the timing of the payments.

The option of 19 years is recommended as the reduction in CSB growth is felt to offer good value relative to the small extension in timescale for repaying the deficit. It should also be noted that this deficit recovery period is still ahead of the schedule set at the previous valuation.

The payment options allow for the deficit payment for the whole period to be paid at the start of the period, at the start of each year or on a monthly basis. Option B is recommended as it allows for the increase in deficit payments to be phased over the three years and takes advantage of the discount allowed for earlier payment without compromising the Council's cashflow position.

Reasons for Proposed Decision:

Essex County Council has set a deadline of mid-January for responses to their consultation and so it is necessary to evaluate and decide on one of the options.

Other Options for Action:

The shorter deficit recovery period could be adopted or Members could choose to either take full advantage of the front loaded payment option or not to front load at all.

Shortening the recovery period would increase CSB growth at a time when there are already budget pressures. Fully front loading the payments could create difficulties in the management of the Council's cashflows and would limit the ability to fund other demands at short notice without additional borrowing.

Report:

Introduction

- 1. Essex County Council administers the Local Government Pension Scheme (LGPS) within Essex on behalf of the district councils and other various admitted bodies. In order to ensure that the fund is adequately resourced and able to meet its commitments, both now and in the future, valuations are conducted by actuaries on a triennial basis. The outcome of each valuation determines the contributions necessary for the following three years, to achieve the long term objective of the scheme's assets being at least equal to its liabilities.
- 2. Contributions are made up of ongoing amounts to fund future benefits and deficit contributions to make good the current position of the scheme being under funded. The ongoing contributions are set as a percentage of pay, whilst the deficit contributions are set as lump sums.

Valuation as at 31 March 2013

- 3. This valuation revealed that the reduction in funding level between 2007 and 2010 had been reversed and the scheme funding had increased from 71 % to 77% (the value of the scheme's assets only cover 77% of the liabilities). There was some bad news as the County confirmed that there was a need for an increase in ongoing contributions, with a rise from 13% to 15.9% being suggested in all scenarios.
- 4. Deficit contributions had been calculated to recover the deficit over 22.5 years, with the maximum period allowed under the draft 2010 Funding Strategy being 24 years. Rather than move immediately to this position, and thereby limit any future flexibility, the County calculated extended deficit contribution periods based on maintaining stable contributions. For this Council the suggested period was 22.5 years and Member's chose this option, together with a phased increase in the deficit payments.

Valuation as at 31 March 2016

- 5. The valuation shows an improvement in funding level between 2013 and 2016 with the scheme now at an 85% funding level. This position is better than the previous valuation had anticipated and this is what has created the opportunity to recover the remaining deficit over a shorter period. If performance had been in line with expectations then three years on from a 22.5 year recovery we would be looking at a 19.5 year recovery.
- 6. Figures have been provided for recovery periods of either 19 or 18.5 years, and these are included at Annex 1. The difference in annual increases is summarised below using Option A for both recovery periods –

| Financial Year | Increase – 18.5 Years | Increase – 19 Years | Difference |
|----------------|-----------------------|---------------------|------------|
| 2017/18 | £47,341 | £17,127 | £30,214 |
| 2018/19 | £47,723 | £46,545 | £1,178 |
| 2019/20 | £49,584 | £48,360 | £1,224 |

- 7. Given the level of net savings already required for 2017/18, an option with a £30,214 lower increase is welcome. This is particularly the case as the recovery period is only extended by 6 months and the overall position is still six months better than had been anticipated previously.
- 8. If the 19 year recovery period is assumed, it is then necessary to choose between the five options set out in Annex 1. As Option C has the same total payments over three Page 16

years as Option A but frontloads the increase in payments, Option A is preferable to Option C. Similarly, Option D has the same total payment as Option B but frontloads the increase and so Option B is preferable to Option D. This gets us to the position where the Options A, B and E need to be compared.

- 9. Options A and B both phase in the increase in payments over three years, the difference is that A spreads payments throughout each year whilst B requires the deficit amount to be paid in one lump in April each year. Option E has one deficit payment for the entire three year period at the start of the three years. As Options B and E have frontloaded payments some element of discount is allowed which reduces the total amounts to be paid.
- 10. ECC included paying the whole deficit contribution at the start of the first year as one of the options at the last valuation but some of the authorities that took this option were challenged by their external auditors. Additionally, the Council is currently working on a number of projects that may require significant funds at short notice and taking £3.5 million out of the cash flow would make it difficult to meet any further demands. For these reasons Option E is not recommended.
- 11. The comparison (Annex 2) shows that total payments are £91,424 lower for B than A and that this equates to an approximate discount of 4.9%. As 4.9% greatly exceeds the 0.54% currently being earned on temporary investments Option B is preferable to Option A. Paying £1.2 million in one amount instead of spreading it over the year will be manageable within the cashflow as there is still sufficient time to adjust for this. Therefore, in considering both the total payments necessary and the Council's cash flow Option B is the recommended option.

Ongoing Contributions

12. Having concentrated on the deficit payments, as that is the subject of the decision; it is worth mentioning the ongoing payments as these have increased. The ongoing contribution rate is expressed as a percentage of pensionable pay and is increasing from 15.9% to 18%, in monetary terms this is an increase of £322,434. The comments of the scheme actuary on ongoing contributions are given below –

An ongoing contribution rate is needed to obtain the level of contributions required to meet the cost of new pension benefits and this is usually based on the same assumptions as are used for the deficit.

For the 2016 valuation, the ongoing rate has been affected by the following.

- Membership movements this is very employer specific. With all else equal the younger the employer's membership profile the lower the cost as the contributions can be invested for longer. Overall the Actuary is reporting the membership age is slightly up.
- Financial assumptions the Actuary's outlook of investment returns has deteriorated since the last funding valuation increasing the cost of the benefits. This has been the main reason for the increase in the ongoing rate.
- Mortality assumptions after performing an analysis of the mortality over the intervaluation period the Actuary has adjusted the mortality assumption due to a slight rise in deaths.
- Change of benefits the effect varies due to the accrual rate of 1/60ths moving to 1/49ths for each year of pensionable service following the CARE scheme implementation on 1 April 2013.

• 50/50 scheme – the assumption at last valuation was higher than the inter-valuation experience this has been reduced following the review of data.

Resource Implications:

The increase in ongoing contributions is partly off-set by the reduction in deficit payments. If Option B is adopted there will be a saving of £12,189 in 2017/18 to credit to the District Development Fund. This is followed by Continuing Service Budget growth of £33,212 in 2018/19 and £47,172 in 2019/20. Both the saving and the growth will need to be apportioned between the Housing Revenue Account and the General Fund.

Legal and Governance Implications:

There are no legal or governance implications.

Safer, Cleaner, Greener Implications:

There are no environmental implications.

Consultation Undertaken:

None

Background Papers:

None.

Impact Assessments:

Risk Management

The options recommended are intended to balance the financial and cashflow risks faced by the Council.

Due Regard Record

This item shows which groups of people are affected by the subject of this report. It sets out how they are affected and how any unlawful discrimination they experience can be eliminated. It also includes information about how access to the service(s) subject to this report can be improved for the different groups of people; and how they can be assisted to understand each other better as a result of the subject of this report.

S149 Equality Act 2010 requires that due regard must be paid to this information when considering the subject of this report.

| Date / Name | Summary of equality analysis |
|--------------------------|---|
| 4/11/16 | There are no equality implications arising from the recommendation of this report. |
| Director of Resources | The report concerns a choice between alternative methods of spreading pension payments and does not affect any group of people. |

| 02/11/2016 15:53 |
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DRAFT

| Epping Forest D C | | |
|----------------------------------|------------------------------|-------------------------------|
| Valuation | 2013 £'000 | 2016 £'000 |
| Assets Liabilities Deficit | 93,054 120,918 -27,865 | 115,539 135,990 -20,451 |
| Funding level | 77.0% | 85.0% |

| | 2013 Valuation | 2016/17 £ Expected |
|---------------------------|----------------|--------------------------|
| Ongoing rate | 15.9% | 2,402,013 |
| Deficit | 1,433,710 | 1,498,760 |
| Deficit duration in years | 22.5 | |
| Total Contribution | | 3,900,773 |

Pensionable Pay as at: 31-Mar-16 15,107,000

| Illustration: BASED | ON PREVIOUS | VALUATION OPTION |
|---------------------|--------------------|-------------------------|
|---------------------|--------------------|-------------------------|

Onging rate: FULL INCREASE (no stepping)

Deficit Duration: 22.5 YEARS Deficit increase year on year: 3.9%

Deficit Payment Profile: ONE ANNUAL PAYMENT IN APRIL EACH YEAR

| 22.5 Year Deficit Updated Ongoing rate | 2016 Valuation | 2017/18 £ | 2018/19 £ | 2019/20 £ |
|---|----------------|------------------------|------------------------|------------------------|
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 1,002,042 | 2,724,447 1,041,121 | 2,724,447 1,081,725 |
| Total Contribution | | 3,726,489 | 3,765,568 | 3,806,172 |
| Increase compared to 2015/16 Year on Year increase | | -174,284 -174,284 | -135,205 39,080 | -94,601 40,604 |

Illustration: BASED ON BASE OPTION Onging rate: FULL INCREASE (no stepping)

Deficit Duration: 22.5 YEARS

Deficit increase year on year: 3.9% Deficit Payment Profile: 12 MONTHLY PAYMENTS 2017/18 2018/19 2019/20 £ 2016 Valuation £ **Updated Ongoing rate** Ongoing rate (estimated £ contribution) 18.0% 2,724,447 2,724,447 2,724,447 1,108,966 Deficit 1,027,276 1,067,340 Total Contribution 3,751,723 3,791,787 3,833,413 Increase compared to 2015/16 -149,050 -108,986 -67,360 Year on Year increase -149,050 40,064 41,626

OPTION A (19 yrs) Onging rate: FULL INCREASE (no stepping) **Deficit Duration: 19 YEARS**

| Deficit Payment Profile: 12 MONTHLY PAYMENTS | | | | | | |
|---|----------------|------------------------|------------------------|------------------------|--|--|
| 19 Year Deficit Updated Ongoing rate | 2016 Valuation | 2017/18 £ | 2018/19 £ | 2019/20 £ | | |
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 1,193,453 | 2,724,447 1,239,998 | 2,724,447 1,288,358 | | |
| Total Contribution | | 3,917,900 | 3,964,445 | 4,012,805 | | |
| Increase compared to 2015/16 Year on Year increase | | 17,127 17,127 | 63,672 46,545 | 112,032 48,360 | | |

OPTION B (19 yrs)

Onging rate: FULL INCREASE (no stepping)

Deficit Duration: 19 YEARS Deficit increase year on year: 3.9%

| Deficit Payment Profile: ONE ANNUAL PAYMENT IN APRIL EACH YEAR | | | | | |
|--|----------------|-----------|-----------|-----------|--|
| | | 2017/18 | 2018/19 | 2019/20 | |
| 19 Year Deficit | 2016 Valuation | £ | £ | £ | |
| Updated Ongoing rate | | | | | |
| Ongoing rate (estimated £ contribution) | 18.0% | 2,724,447 | 2,724,447 | 2,724,447 | |
| Deficit | | 1,164,137 | 1,209,538 | 1,256,710 | |
| Total Contribution | | 3,888,584 | 3,933,985 | 3,981,157 | |
| Increase compared to 2015/16 | | -12,189 | 33,212 | 80,384 | |
| Year on Year increase | | -12,189 | 45,401 | 47,172 | |

OPTION C (19 yrs)

Onging rate: FULL INCREASE (no stepping)
Deficit Duration: 19 YEARS

Deficit increase year on year: 0% (FLAT RATE FOR 3 YEARS)

| | | 2017/18 | 2018/19 | 2019/20 |
|---|----------------|------------------------|------------------------|------------------------|
| 19 Year Deficit Updated Ongoing rate | 2016 Valuation | £ | £ | £ |
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 1,240,603 | 2,724,447 1,240,603 | 2,724,447 1,240,603 |
| Total Contribution | | 3,965,050 | 3,965,050 | 3,965,050 |
| Increase compared to 2015/16 Year on Year increase | | 64,277 64,277 | 64,277 0 | 64,277 0 |

OPTION D (19 yrs)
Onging rate: FULL INCREASE (no stepping)
Deficit Duration: 19 YEARS

Deficit increase year on year: 0% (FLAT RATE FOR 3 YEARS)

| | | 2017/18 | 2018/19 | 2019/20 |
|---|----------------|-----------|-----------|-----------|
| 19 Year Deficit | 2016 Valuation | £ | £ | £ |
| Updated Ongoing rate | | | | |
| Ongoing rate (estimated £ contribution) | 18.0% | 2,724,447 | 2,724,447 | 2,724,447 |
| Deficit | | 1,210,128 | 1,210,128 | 1,210,128 |
| Total Contribution | | 3,934,575 | 3,934,575 | 3,934,575 |
| Increase compared to 2015/16 | | 33,802 | 33,802 | 33,802 |
| Year on Year increase | Page 19 | 33,802 | 0 | 0 |

| OPTION E (19 yrs) | | | | |
|--|--------------------|----------------------------|--------------------------|----------------------------|
| Onging rate: FULL INCREASE (no stepping |) | | | |
| Deficit Duration: 19 YEARS Deficit increase year on year: NOT APPLICA | ABLE | | | |
| Deficit Payment Profile: ONE TRIENNIAL PA | | 2017/18 | 2018/19 | 2019/20 |
| 19 Year Deficit Updated Ongoing rate | 2016 Valuation | 2017/18 £ | 2016/19 £ | 2019/20 £ |
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 3,452,686 | 2,724,447 0 | 2,724,447 0 |
| Total Contribution | | 6,177,133 | 2,724,447 | 2,724,447 |
| Increase compared to 2015/16 Year on Year increase | | 2,276,360 2,276,360 | -1,176,326 -3,452,686 | -1,176,326 0 |
| OPTION A (18.5 yrs) Onging rate: FULL INCREASE (no stepping Deficit Duration: 18.5 YEARS Deficit increase year on year: 3.9% Deficit Payment Profile: 12 MONTHLY PAYI | | | | |
| 18.5 Year Deficit Updated Ongoing rate | 2016 Valuation | 2017/18 £ | 2018/19 £ | 2019/20 £ |
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 1,223,667 | 2,724,447 1,271,390 | 2,724,447 1,320,974 |
| Total Contribution | | 3,948,114 | 3,995,837 | 4,045,421 |
| Increase compared to 2015/16 Year on Year increase | | 47,341 47,341 | 95,064 47,723 | 144,648 49,584 |
| OPTION B (18.5 yrs) | | , | , • | - / |
| Onging rate: FULL INCREASE (no stepping Deficit Duration: 18.5 YEARS Deficit increase year on year: 3.9% | | LVE | | |
| Deficit Payment Profile: ONE ANNUAL PAY | MENT IN APRIL EACH | 1 YEAR 2017/18 | 2018/19 | 2019/20 |
| 18.5 Year Deficit Updated Ongoing rate | 2016 Valuation | £ | £ | £ |
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 1,193,608 | 2,724,447 1,240,159 | 2,724,447 1,288,525 |
| Total Contribution | | 3,918,055 | 3,964,606 | 4,012,972 |
| Increase compared to 2015/16 Year on Year increase | | 17,282 17,282 | 63,833 46,551 | 112,199 48,366 |
| OPTION C (18.5 yrs) Onging rate: FULL INCREASE (no stepping Deficit Duration: 18.5 YEARS Deficit increase year on year: 0% (FLAT RA | TE FOR 3 YEARS) | | | |
| Deficit Payment Profile: 12 MONTHLY PAYI | MENTS | 2017/18 | 2018/19 | 2019/20 |
| 18.5 Year Deficit Updated Ongoing rate | 2016 Valuation | £ | £ | £ |
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 1,272,010 | 2,724,447 1,272,010 | 2,724,447 1,272,010 |
| Total Contribution | | 3,996,457 | 3,996,457 | 3,996,457 |
| Increase compared to 2015/16 Year on Year increase | | 95,684 95,684 | 95,684 0 | 95,684 0 |
| | | 95,004 | | O . |
| OPTION D (18.5 yrs) Onging rate: FULL INCREASE (no stepping Deficit Duration: 18.5 YEARS Deficit increase year on year: 0% (FLAT RA Deficit Payment Profile: ONE ANNUAL PAY | TE FOR 3 YEARS) | I YEAR | | |
| | | 2017/18 | 2018/19 | 2019/20 |
| 18.5 Year Deficit Updated Ongoing rate | 2016 Valuation | £ | £ | £ |
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 1,240,764 | 2,724,447 1,240,764 | 2,724,447 1,240,764 |
| Total Contribution Increase compared to 2015/16 | | 3,965,211 64,438 | 3,965,211 64,438 | 3,965,211 64,438 |
| Year on Year increase | | 64,438 | 0 | 04,430 |
| OPTION E (18.5 yrs) Onging rate: FULL INCREASE (no stepping Deficit Duration: 18.5 YEARS Deficit increase year on year: NOT APPLICATION DEFICIT Payment Profile: ONE TRIENNIAL PARTICIPATION DESCRIPTION OF TRIENNIAL PARTIC | ABLE | 14 | | |
| 18.5 Year Deficit Updated Ongoing rate | 2016 Valuation | 2017/18 £ | 2018/19 £ | 2019/20 £ |
| Ongoing rate (estimated £ contribution) Deficit | 18.0% | 2,724,447 3,540,096 | 2,724,447 0 | 2,724,447 0 |
| Total Contribution | | 6,264,543 | 2,724,447 | 2,724,447 |
| Increase compared to 2015/16 | | 2,363,770 2,363,770 | -1,176,326 -3,540,096 | -1,176,326 0 |
| Year on Year increase | | | | |

Deficit Payment Options - A v B

Notes

- 1. As the amount and timing of the ongoing contributions is identical in each option these are ignored.
- 2. Under Option A payments are split equally over each year. This means the whole amount is available to be invetsed at the start of the year and nothing at the end. As a reasonable approximation for this analysis half the total is treated as available for the whole year.
- 3. Under Option B payments are made at the start of the year.
- 4. The average rate currently being earned on short term deposits is 0.54% and this is unlikely to vary significantly over this period.

| Deficit Payments | | | | |
|--------------------|--------------|-----------|-----------|-----------|
| | 2017/18 | 2018/19 | 2019/20 | Total |
| | £ | £ | £ | £ |
| Option A | 1,193,453 | 1,239,998 | 1,288,358 | 3,721,809 |
| Option B | 1,164,137 | 1,209,538 | 1,256,710 | 3,630,385 |
| Saving on B | 29,316 | 30,460 | 31,648 | 91,424 |
| | | | | |
| Investment Compa | <u>rison</u> | | | |
| | 2017/18 | 2018/19 | 2019/20 | Total |
| | £ | £ | £ | £ |
| Option A | 1,193,453 | 1,239,998 | 1,288,358 | |
| | | | | |
| Half Invested | 596,727 | 619,999 | 644,179 | |
| | | | | |
| Interest Earned | 3,222 | 3,348 | 3,479 | 10,049 |
| Saving on B | 29,316 | 30,460 | 31,648 | 91,424 |
| | | | | |
| Net Saving on B | 26,094 | 27,112 | 28,169 | 81,375 |
| | | | | |
| Rate of Interest | 4.91% | 4.91% | 4.91% | |
| to equal saving on | В | | | |

It is extremely unlikely that the Council will be able to earn even close to 5% on temporary investments during this period. Therefore, Option B is recommended as it is less expensive than Option A.

